

**MINISTERIAL COMMITTEE ON DRUG POLICY  
28 APRIL 2008**

**AGENDA ITEM 3  
(HON LIANNE DALZIEL)**

**ALCOLHOL AND ILLEGAL DRUG MONITORING REPORT  
(By Lead Agency)**

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<b>Accident Compensation Corporation (ACC)</b>		
<b>(1) ACC-Police Partnership – Promoting community based initiatives to reduce alcohol related harm</b>		
<b>Start date:</b> June 2007		<b>Proposed end date:</b> September 2008
<b>Other agencies involved - NZ Police &amp; ALAC</b>		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To contribute to safer communities through encouraging community-based initiatives that reduce alcohol-related harm – ‘harm’ broadly defined as community violence and disorder.  2. To strengthen Police Alco-Link data and Graduated Response Model.	1. A Governance Structure  2. A one-day Workshop for Police, Liquor Liaison Officers (LLO’s) Alcohol Intel Analysts and ACC Programme Manager(s) to discuss and present on current good practice models and effective local initiatives.  3. A National Network II - builds upon 2 (above) to provide regional workshops.  4. Funds to Support District and Area Initiatives to ensure that national and regional initiatives, (e.g., ACCs ClubMark Pilot, MoJ Project CARV) can be integrated with the Police work currently being carried out to reduce alcohol-related harm.	<b>On track</b> Funding has been allocated to 11 projects.  The first phase of the reporting has occurred.

<b>(2) ClubMark</b>
<b>Start date:</b> March 2007 <b>Proposed end date:</b> May/June 2008 (some variations due to contract start dates)
<b>Other agencies involved</b> – ALAC, NZ Police, MOH, LTNZ, National Network of Stopping Violence, Te Puni Kokori, SPARC, Sporting Assn of NZ.

<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To reduce alcohol related harm through the delivery of ClubMark.  2. To build sustainable, viable healthy, community oriented sports clubs through the delivery of a holistic club development tool that includes an alcohol management component.	A pilot of the ClubMark programme in sports clubs of various codes, in clubs that are low and 'high needs' - defined as problematic in terms of alcohol management, including rural and remote clubs and clubs with high Maori and/or Pacific membership.  Target 150 sports clubs nationally across 12 months.  80% of participating clubs to complete the club development requirements and attain the Bronze ClubMark award.	<b>On track</b> External evaluation of pilot is now in progress.

<b>(3) Oral Fluids Project</b>		
<b>Start date:</b> early 2007/08 <b>Proposed end date:</b> 12 months		
<b>Other agencies involved</b> - NZ Police		
<b>Objectives</b>	<b>Deliverables</b>	<b>Progress</b>
1. To determine the levels of THC (and possibly THC-COOH) in Oral Fluid over time after controlled smoking administration studies using collection device(s) selected in Phase One.  2. To determine the levels of	1. A study design completed.  2. Volunteers selected.  3. Administration of cannabis.  4. Analysis of specimens.	<b>On track</b> Trial has been completed. Final Report due from ESR by the end of April 08.

<p>THC (and possibly THC-COOH) in Oral Fluids over time after passive exposure to cannabis smoke.</p> <p>3. To compare the detection and levels of THC using the Drager “On Site” analyser for Oral Fluid with laboratory screening and confirmation results.</p> <p>4. To compare Oral Fluid THC levels with urine THC-COOH levels simultaneously collected determine the levels of THC (and possibly THC-COOH) in oral fluid over time after consumption of cannabis cookies.</p>	<p>5. Results interpreted.</p> <p>6. Paper and report submitted.</p>	
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### Alcohol Advisory Council of New Zealand (ALAC)

<b>(4) Action Plan – National Alcohol Strategy</b>		
<b>Start date:</b> May 2007		<b>Proposed end date:</b> Early 2009
<i>Other agencies involved:</i> IACD		
<b>Objective</b>	<b>Deliverables</b>	<b>Progress</b>
<p>1. Develop a whole-of-government action plan to reduce alcohol-related harm in New Zealand. A working group made up of IACD agencies has been working on a draft.</p>	<p>1. Revision of the National Alcohol Strategy.</p> <p>2. Delivery of a draft action plan to IACD by April 2008.</p>	<p><b>Completed</b></p> <p><b>On track</b></p>

<b>(5) Marketing Component of Drinking Culture Change Programme</b>		
<b>Start date:</b> March 2004		<b>Proposed end date:</b> Ongoing
<i>Other agencies involved</i> – ALAC and Interagency Working Group		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>

<p>1. To shift the attitudes and behaviour of most New Zealanders so that there is less tolerance of intoxication, and a reduction in the number of standard drinks consumed per occasion.</p>	<p>To monitor the results of the marketing component of the drinking culture change programme and report progress.</p>	<p><b>On track</b>  December quarter monitoring shows unprompted awareness of the message “It’s not the drinking, it’s how we’re drinking” remains high and personal relevance has increased from 31% in December 2006 to 42% in December 2007. Numbers that have thought of cutting back remain static. Note that there was no campaign activity in the form of paid advertising during December 2007 suggesting that the awareness levels are now locked in.</p> <p>Next paid advertising on TV/radio/press 6 April with move into Think stage to increase personal relevance and move people towards changing personal drinking habits.</p>
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<h2 style="margin: 0;">Department of Corrections</h2>		
<p><b>(6) Effective Interventions/Corrections: Establishment of New Drug Treatment Units in Prisons</b></p>		
<p><b>Start date:</b> August 2006</p>		<p><b>Proposed end date:</b> July 2008</p>
<p><b>Other agencies involved:</b> Ministry of Health</p>		
<p><b>Objective(s)</b></p>	<p><b>Deliverables</b></p>	<p><b>Progress</b></p>
<p>1. To provide for the treatment and rehabilitation of prisoners with drug and alcohol addictions.</p>	<p>1. Establish new Drug Treatment Unit at Hawkes Bay Regional Prison.</p>	<p><b>Completed</b></p>



<p>1. To investigate the feasibility of implementing a dual-diagnosis treatment programme for female offenders on community-based sentences with AOD and mental health needs.</p>	<ol style="list-style-type: none"> <li>1. Establish officials' reference group.</li> <li>2. Develop feasibility study scope.</li> <li>3. Undertake RFP process.</li> <li>4. Contract for services.</li> <li>5. Undertake feasibility study.</li> <li>6. Report to Ministers by 31 October 2007.</li> </ol>	<p><b>Completed</b></p> <p>Note report sent 12 February 2008</p>
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<p><b>(9) Methamphetamine Action Plan</b></p>		
<p><b>Start date:</b> ongoing since 2003      <b>Proposed end date:</b></p>		
<p><b>Other agencies involved:</b> Ministry of Justice, NZ Customs, NZ Police, National Drug Intelligence Bureau (NDIB)</p>		
<p><b>Objective</b></p>	<p><b>Deliverables</b></p>	<p><b>Progress</b></p>
<p>1. To provide a comprehensive picture of New Zealand's methamphetamine environment.</p>	<ol style="list-style-type: none"> <li>1. Regular updates of the Methamphetamine Action Plan as required.</li> <li>2. Monitored and coordinated methamphetamine-related research.</li> <li>3. Consideration of future direction of Plan, including focus shift to wider "Amphetamine Type Substances" plan.</li> </ol>	<p><b>On track</b></p> <p>Last update of 'Project Stop' initiative provided to MCDP August 2007</p> <p>Obtained opinion from Health Legal on 'Project Stop'. Awaiting NDIB report on precursors; also information from Victoria and NSW, Australia on development of 'Project Stop'.</p> <p>Meeting of Methamphetamine Action Group to occur when all above information available – likely May 2008.</p>

<b>(10) Review of the Misuse of Drugs Act 1975</b>		
<b>Start date:</b> December 2007 <b>Proposed end date:</b> December 2008		
<b>Other agencies involved:</b> whole of IACD and external stakeholders		
<b>Objective</b>	<b>Deliverables</b>	<b>Progress</b>
1. To review the Misuse of Drugs Act 1975 and associated legislation.	Issues paper 1 December 2008, Report to Cabinet 31 December 2008, Final report 31 August 2009	<b>On track</b>

<b>(11) Classification of BZP</b>		
<b>Start date:</b> August 2007 <b>Proposed end date:</b> 13 March 2008		
<b>Other agencies involved:</b> Ministries of Health and Justice, Police, and Customs		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To reduce the risk of harm of BZP.	To classify BZP as a class C1 substance.	<b>Completed</b>

<b>(12) Demand Reduction Campaign</b>		
<b>Start date:</b> August 2007 <b>Proposed end date:</b> 2011		
<b>Other agencies involved:</b> MOH, MYD, Police, ALAC, Education		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To prevent the uptake of drug use and reduce the incidence of drug related harm.	1. Literature review on efficacy and models of social marketing	<b>Completed</b>
	2. Meetings with key stakeholders	<b>On-going</b>
	3. Formative research on attitudes towards drug use	<b>Business plan and RFP being drafted</b>
	4. Campaign resources;	<b>On Track</b>
	5. Campaign evaluation including post-testing on drug use attitudes.	<b>On Track</b>

<b>(13) Online drug data and information system</b>		
<b>Start date:</b> November 2007 <b>Proposed end date:</b> Ongoing		
<b>Other agencies involved:</b> All IACD Agencies		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>

1. To create an information environment that supports and validates effective and evidence based drug policies.	1. Review of on-line evidence strategies	<b>On Track</b>
	2. Construction of web-based protocols	<b>Currently in discussions with internal and external specialists</b>
	3. Design of website	
	4. Population of website with existing data and research evidence	<b>On Track</b> <b>On Track</b>
	5. Collection and updating of new data and evidence essential for the maintenance of drug policy.	<b>On Track</b>

## Ministry of Health and ALAC

### (14) Child and Maternal Health Action Plan on Alcohol and Other Drugs

**Start date:** October 2007

**Proposed end date:** 2008/2009

**Other agencies involved:** Education, Justice, Child Youth and Family, Social development and corrections

<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To develop a whole of government action plan to address Fetal Alcohol Spectrum Disorder (FASD) and the effects of maternal drug use in New Zealand	<p>1. It is intended that the action plan would be finalised in late 2008 or early 2009.</p> <p>2. The Associate Minister of Health, Hon Damien O'Connor, will receive an update on timeframes for the action plan after the working group's February meeting.</p>	<p><b>On Track</b></p> <p>Updated internal Ministry of Health groups, who have FASD as part of their on-going work programme, on the development of the action plan.</p> <p>An Expert Advisory Group has been established to provide advice on the development and implementation of the action plan.</p> <p>The Expert Advisory Group has provided the working group with feedback on</p>

		<p>possible goals, objectives and options for action.</p> <p>The working group is currently considering the structure of the action plan; contributions of each agency; timeframes for the development and finalisation of the action plan, and possible options actions.</p>
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<b>Ministry of Justice</b>	
<b>(15)</b>	<b>Criminal Proceeds (Recovery) Bill</b>
<b>Start date:</b> Early 2004	<b>Proposed end date:</b> Late 2008
<b>Other agencies involved:</b> Police, Ministry of Economic Development, Serious Fraud Office	

<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
<p>1. To provide for a new forfeiture regime for the proceeds of crime.</p> <p>2. The Criminal Proceeds (Recovery) Bill targets gang-related offending. The Bill gives the Crown the power to confiscate profits and assets obtained through significant criminal activity on the less stringent civil standard of proof, the balance of probabilities. Unlike the current regime, under the Criminal Proceeds Act 1991, no criminal conviction will be required before forfeiture can occur; so long as someone has been benefiting from criminal activity, their property can be forfeited.</p>	<p>1. An Act that allows the State to target the assets of those involved in organised drug dealing who don't necessarily offend themselves, but enjoy the benefits of their fellow dealers' illegal activity.</p>	<p><b>Delayed</b></p> <p>The Bill is currently before the Law and Order Committee, but its report back date has been extended to the end of July 2008, which means it is unlikely to come into force until 2009.</p>

<b>(16) Review of the Sale and Supply of Liquor to Minors</b>		
<b>Start date:</b> March 2007		<b>Proposed end date:</b>
<b>Other agencies involved:</b> Health, ALAC and NZ Police		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
<p>The broad objectives of the Review are to:</p> <ol style="list-style-type: none"> <li>1. Determine the harms arising from the sale and supply of liquor to minors.</li> <li>2. Evaluate the effectiveness of current restrictions on the sale and supply of liquor to minors</li> <li>3. Develop policy proposals as necessary that address the causes of harms arising from the sale and supply of liquor to minors.</li> <li>4. The Review includes a review of the current provisions of the Sale of Liquor Act 1989 relating to the sale and supply to minors.</li> </ol>	<ol style="list-style-type: none"> <li>1. A report with recommendations to Ministers due in July.</li> </ol>	<p><b>Completed</b></p> <p>The review and Cabinet paper setting out recommendations for amendment to the Sale of Liquor Act have been completed and the Government announced decisions in December 2007.</p>

<b>New Zealand Police</b>		
<b>(17) Multi Agency Liquor Enforcement (MALE)</b>		
<b>Start date:</b> September 2005		<b>Proposed end date:</b> May 2008
<b>Other agencies involved:</b> ALAC, ACC, Ministry of Health, Ministry of Justice, LGNZ.		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
<ol style="list-style-type: none"> <li>1. To research and evaluate the effectiveness of multi agency approaches to reducing the harm caused by risky drinking behaviour in licensed premises.</li> </ol> <p>A key aspect of the study is to analyse the impact of "heightened" versus "normal"</p>	<ol style="list-style-type: none"> <li>1. Research report with the findings from the project.</li> <li>2. Policy recommendations from the MALE project steering group.</li> </ol>	<p><b>On track</b></p> <p>A final draft has been received by Police which is being considered.</p> <p>Completion of the project is expected by May 2008.</p>

regulatory/enforcement activity in various locations.		
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<b>(18) Development of Drug Harm Index</b>		
<b>Start date:</b> 2006 <b>Proposed end date:</b> March 2008		
<b>Other agencies involved:</b> NZ Customs, Ministry of Health, Ministry of Justice.		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
1. To develop a metric, known as a Drug Harm Index, which will allow illicit drug-related costs in New Zealand to be quantified.	<ol style="list-style-type: none"> <li>1. Design a specific DHI based on an existing Australian model.</li> <li>2. Populate the DHI with NZ data and complete validity testing.</li> <li>3. Develop recommendations regarding the ongoing maintenance of the DHI.</li> </ol>	<b>On track</b> The Drug Harm Index will be completed early April. A draft model was presented to the IACD on 25 March.

<b>(19) Effective Interventions: Mental Health and AOD services. Implementation of Mental Health/AOD Watchhouse Nurses.</b>		
<b>Start date:</b> July 2007 <b>Proposed end date:</b> July 2010		
<b>Other agencies involved:</b> Ministry of Health, Ministry of Justice, District Health Boards, local service providers.		
<b>Objective(s)</b>	<b>Deliverables</b>	<b>Progress</b>
<ol style="list-style-type: none"> <li>1. To enhance the social functioning and mental health of offenders.</li> <li>2. To assist in reducing their rate of AOD addiction and AOD addiction related harm.</li> <li>3. To assist in reducing their re-offending.</li> </ol>	<ol style="list-style-type: none"> <li>1. A pilot placing two mental health/AOD nurses in each of two watchhouses.</li> <li>2. A review of the pilots after eighteen months of operation.</li> <li>3. A review of the Rotorua watchhouse Mental Health initiative.</li> </ol>	<b>On track</b> The recruitment of the nurses is currently happening in the two pilot locations, Counties Manukau and Christchurch.  The review of the Rotorua Mental Health Initiative has been completed, and will be publicly released in April 2008.

<b>(20) NZ Arrestee Drug Abuse Monitoring (NZADAM)</b>
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<b>Start date:</b> March 2007		<b>Proposed end date:</b> February 2010	
<b>Other agencies involved:</b> ACC, Corrections, Ministry Of Justice, NZ Needle Exchange, NDIB, Ministry of Health, Customs.			
<b>Objective(s)</b>		<b>Deliverables</b>	<b>Progress</b>
1. To measure the drug and alcohol use among people who have recently been arrested by Police. This is done by interviewing detainees in 4 Police watchhouses.		1. Annual and quarterly reports.	<b>On track</b> The 2007 report was publicly released in March 2008 (the reports are available on the NDP website)

<b>(21) Illicit Drug Monitoring System (IDMS)</b>			
<b>Start date:</b> October 2005		<b>Proposed end date:</b> November 2011 (current contract)	
<b>Other agencies involved:</b> ACC, Corrections, Ministry Of Justice, NZ Needle Exchange, NDIB, Ministry of Health, Customs.			
<b>Objective(s)</b>		<b>Deliverables</b>	<b>Progress</b>
1. To measure and increase the understanding in trends of illicit drug use and associated harms.		Approximately 320 frequent drug users are interviewed each year in Auckland, Wellington and Christchurch.  Production of annual report and research bulletins.	<b>On track</b> The 2007 report is being reviewed by the project steering group and will be released in July 2008.

<b>Ministry of Transport</b>			
<b>(22) Substance Impairment Project</b>			
<b>Start date:</b> September 2005		<b>Proposed end date:</b> unknown	
<b>Other agencies involved:</b> Civil Aviation Authority, Maritime New Zealand, Land Transport New Zealand, ONTRACK, the Transport Accident Investigation Commission, the New Zealand Police, Department of Labour, ACC, Ministries of Justice and Health, Treasury.			
<b>Objective(s)</b>		<b>Deliverables</b>	<b>Progress</b>
1. To consider the transport related safety issues of impairment from alcohol and other drugs in aviation, maritime and rail, for both recreational and commercial participants.		Policy recommendations to Government.	<b>Ongoing</b> A public discussion document is being drafted, and is expected to be released during 2008.